

Message Text

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INFO OCT-01 ISO-00 L-02 PPT-01 SCA-01 SY-04 OPR-01 VO-03

SCS-03 EB-07 CPR-01 IO-10 SAJ-01 COME-00 USIA-06

CIAE-00 INR-05 NSAE-00 RSC-01 DODE-00 PM-03 PER-01

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R 131720Z DEC 74
FM USMISSION USBERLIN
TO SECSTATE WASHDC 257
AMEMBASSY BONN
INFO AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
USMISSION NATO
AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 1 OF 2 USBERLIN 2279

E.O. 11652: GDS
TAGS: PGOV, PFOR, CAPS, WB, GE, US, UK, FR
SUBJ: TRAVEL POLICY IN BERLIN AND GDR

REFS: A. STATE 268916 B. USBERLIN 2212

1. SUMMARY. RE TWO POINTS ON WHICH COMMENTS REQUEST IN REF A:
A. WE BELIEVE JOINT APPROACH TO SOVIETS IN
WORTH AIRING WITH BRITISH AND FRENCH, AND WOULD GUESS ODDS
ARE ABOUT EVEN THAT SOVIETS WOULD IN FACT URGE GDR TO
STOP TRYING TO STAMP PASSPORTS OF ALLIED OFFICIALS WITHIN
BERLIN. INASMUCH AS SOVIETS ARE LIKELY TO RESPOND
THAT WE SHOULD DISCUSS MATTER DIRECTLY WITH GDR, HOWEVER,
WE WOULD NOT KNOW FOR SOME TIME WHETHER DEMARCHE SUCCESSFUL.
IF JOINT APPROACH CANNOT BE AGREED UPON OR FAILS, WE
RECOMMEND ISSUANCE OF US FORCES "FLAG CARDS, IN PRESENT
FORMAT, TO ALL TDY VISITOR TO EMBASSY BERLIN. IN
ADDITION, WE WOULD FAVOR ISSUANCE OF FLAG CARDS TO ALL
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EMBASSY PERSONNEL AND DEPENDENTS FOR TRAVEL BETWEEN SOVIET
AND WESTERN SECTORS WHEN GDR DIPLOMATIC CARDS NOT AVAILABLE,
AS WELL AS TO CLOSE RELATIVES VISITNG EMBASSY PERSONNEL.
B. WE ANTICIPATE DIFFICULTY IN LEAVING WEST BERLIN

AT ANY POINT OTHER THAN DREILINDEN, AND URGE THAT POTENTIAL "RISKS," FROM OCCASIONAL MIXED PROCESSING OF CARS WITH ALLIED FORCES LICENSE PLATES BE WEIGHED CAREFULLY BEFORE PRECLUDING RECREATIONAL TRAVEL IN AND THROUGH GDR FOR USBER PERSONNEL. EVEN IF EXIT VIA HEERSTRASSE/STAAKEN PROVES POSSIBLE, STAYING COMPLETELY OFF BERLIN RING SEGMENT OF HELMSTEDT-BERLIN AUTOBAHN WOULD NOT BE.

2. WE ALSO SUGGEST: A) CERTAIN CHANGES IN PRESENT PASSPORT INSTRUCTIONS TO ACCORD WITH TRAVEL GUIDELINES AS WELL AS B) CRITERIA FOR USE OF SCHOENEFELD AIRPORT BY USG OFFICIALS. END SUMMARY.

3. TRAVEL WITHIN BERLIN OF PERSONNEL ASSIGNED TO ALLIED EMBASSIES. WE ARE ATTRACTED BY IDEA OF JOINT APPROACH TO SOVIETS AND RECOMMEND THAT IT BE AIRED IN BONN TO ELICIT BRITISH AND FRENCH VIEWS. MAIN DRAWBACK IN OUR VIEW IS THAT WE WILL NOT KNOW WHETHER DEMARACHE SUCCESSFUL UNTIL AFTER CONSIDERABLE PERIOD OF TRIAL AND, POSSIBLY, ERROR. SOVIET RESPONSE ALMOST CERTAINLY WOULD BE THAT THIS IS A MATTER FOR ALLIES TO TAKE UP WITH GDR. WE THINK, HOWEVER, THERE IS AT LEAST 50-50 CHANCE SOVIETS WOULD IN FACT URGE GDR TO BE FORTHCOMING, AND THAT GDR EFFORTS TO STAMP DIPLOMATIC AND OFFICIALS PASSPORTS WOULD CEASE. (MISSION RECENTLY INFORMALLY NOTIFIED SOVIETS THAT MISSION TRUCK WITH ARMY DRIVER WOULD ON OCCASION BE TRANSPORTING FREIGHT TO EMBASSY VIA CHECKPOINT CHARLIE. AS EXPECTED, SOVIETS STATED THEY WOULD NOT RELAY THIS INFORMATION TO GDR, WITH WHOM US SHOULD WORK OUT ARRANGEMENTS DIRECTLY, BUT IN THE EVENT THIS UNPRECEDENTED TRANSIT OF CHECKPOINT CHARLIE HAS PROCEEDED SMOOTHLY AND WE IMAGINE SOVIETS PAVED THE WAY.)

4. ASSUMING LACK OF ALLIED AGREEMENT OR EVEN MORE NEGATIVE SOVIET RESPONSE THAN FORECAST ABOVE, WE RECOMMEND FALLBACK POSITION WHEREBY TDY VISITORS TO EMBASSY BE DOCUMENTED WITH US FORCES "FLAG CARD." THIS PROCEDURE WOULD BE CONSISTENT WITH OUR POSITION ON RIGHT OF FREE CIRCULATION
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WITHIN GREATER BERLIN, WOULD AVOID OVERTAXING LIMITED RESOURCES OF EMBASSY BERLIN THROUGH EXCESSIVE USE OF DREILINDER-BERLIN RING ROUTE, AND WOULD ALSO OBIATE USE OF SCHOENEFELD AIRPORT FOR MAJORITY OF VISITORS. (SEE PARAS 11-12. BELOW). SHOULD VISITORS WISH TO SPEND NIGHT IN EAST BERLIN HOTEL HTYE WOULD HAVE TO ENTER WITH GDR VISAS FROM SCHOENEFELD OR VIA DREILINDEN.

5. WE ALSO RECOMMEND ISSUANCE OF FLAG CARDS IN FOLLOWING CASES:

A. AS RECOMMENDED BY EMBASSY BERLIN, FOR ALL PERSONNEL OF EMBASSY AND THEIR DEPENDENTS, TO FACILITATE FREE CIRCULATION WITHIN BERLIN ON FIRST ARRIVAL (BEFORE

GDR DIPLOMATIC CARDS ARE AVAILABLE) AND DURING ANNUAL RECALL OF DIPLOMATIC CARDS. NEED SEEMS PARTICULARLY GREAT FOR YOUNGER SCHOOL-AGE CHILDREN WHO DO NOT RECEIVE DIPLOMATIC CARDS.

B. FOR CLOSE RELATIVES VISITING EMBASSY PERSONNEL IN EAST BERLIN. SUCH VISITORS WILL OFTEN ARRIVE AT TEGEL OR TEMPELHOF, AND WILL WISH TO SEE WEST BERLIN SIGHTS OR ATTEND CULTURAL EVENTS HERE DURING THEIR VISIT. IN PASSING THROUGH FRIEDRICHSTRASSE (CHECKPOINT CHARLIE) WITHOUT FLAG CARDS, THEY WOULD BE REQUIRED TO SUBMIT TO GDR CONTROL, RECEIVE EXIT/ENTRY STAMPS IN PASSPORTS, AND OFTEN BE DELAYED HALF HOUR OR MORE AS SPONSOR WAITS IN CAR. BRITISH MISSION HERE HAS BEEN ISSUING PARENTS, BROTHERS AND SISTERS, AND GRANDPARENTS OF BRITISH EMBASSY PERSONNEL FLAG CARDS WHICH HAVE NOT BEEN QUESTIONED BY GDR. APART FROM CONVENIENCE, BRITISH JUSTIFY PRACTICE BY POINTING OUT THAT ALLOWING PASSPORTS OF CLOSE RELATIVES TO BE STAMPED AT FRIEDRICHSTRASSE, WHILE DIPLOMATIC SPONSOR STANDS BY, VISIBLY DILUTES HMG REFUSAL TO ACCEPT WALL AS INTERNATIONAL FRONTIER. FLAG CARDS WOULD, OF COURSE, BE USED ONLY WHEN VISITOR TRAVELING BY CAR WITH SPONSOR OR EMBASSY DRIVER.

6. WE RECOGNIZE ADMINISTRATIVE INCONVENIENCE OF DOCUMENTING SHORT-TERM VISITOR WITH FLAG CARDS BUT BELIEVE PROBLEM IS MANAGEABLE. SUCH VISITORS MUST IN ANY CASE BE TRANSPORTED FROM WEST BERLIN AIRPORTS TO EAST BY MISSION EMBASSY CAR AND PERSONNEL. VISITORS (OTHER THAN
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HOUSE GUESTS) WHO ARRIVE AT NIGHT WILL GENERALLY HAVE TO WAIT UNTIL FOLLOWING MORNING ANYWAY BECAUSE OF PROBLEM OF OVERNIGHTING IN EAST WITHOUT GDR VISA. WHAT IS INVOLVED, THEN, IS THE EXTRA HOURS OR TWO REQUIRED TO COME TO MISSION TO BE PHOTOGRAPHED AND DOCUMENTED (GENERALLY NO MORE TIME THAN WOULD BE TAKEN UP BY TRAVEL VIA DREILINDEN). IF GENERAL APPROACH APPROVED, IT SHOULD BE POSSIBLE TO INSTITUTE PROCEDURE FOR HAVING MOST TDY VISITORS MAIL PHOTOS AHEAD SO THAT FLAG CARD COULD BE AVAILABLE ON ARRIVAL AT TEGEL OR TEMPELHOF.

7. FORMAT OF FLAG CARDS. USING EXISTING FORMAT, WHICH WOULD DOCUMENT EMBASSY PERSONNEL AND TDY VISITORS AS "MEMBER OF US FORCES, BERLIN" POSES OBVIOUS PROBLEMS OF CONSCIENCE. WE BELIEVE IT COULD BE RATIONALIZED, HOWEVER, ON THEORY THAT--WHATEVER THEIR INDIVIDUAL ASSIGNMENTS-- ALL OFFICIALS OF US GOVERNMENT, WHILE IN BERLIN, COME UNDER THE BLANKET STATUS AND RESPONSIBILITIES OF US GOVERNMENT AS OCCUPYING AUTHORITY AND THAT FOR PURPOSE OF MOVEMENT WITHIN BERLIN THEY FUNCTION AS MEMBERS OF US FORCES. WHILE CHANGING OUR FLAG CARD TO RESEMBLE BRITISH WOULD EASE OUR INTERNAL RATIONALIZATION, WE WOULD HAVE TO GIVE ADVANCE NOTICE TO SOVIETS,

WITH WHOM
ORIGINAL TEXT WAS NEGOTIATED IN 1966. (BRITISH WORDING,
WHICH WE REJECTED AT THAT TIME, IS AS FOLLOWS: "THE PERSON TO WHOM
THIS CARD IS ISSUED IS ENTITLED
TO THE PROTECTION AFFORDED TO MEMBERS OF THE ALLIED FORCES
BY ALLIED LEGISLATION IN FORCE IN BERLIN.") INTRODUCTION OF NEW
CARD CARRIES RISK THAT SOVIETS OR GDR, WHEN FACED SQUARELY
WITH REVISION, WOULD QUESTION CHANGE IN CAREFULLY WORKED
OUT AND LONG-ESTABLISHED PRACTICE. WE ALSO DOUBT THAT
FRENCH COULD BE BROUGHT AROUND TO CHANGING THEIR CARDS,
WHICH ARE MORE AKIN TO OURS THAN TO BRITISH. WE THEREFORE FAVOR
MAINTAINING EXISTING FORMAT OF TRAVEL CARDS.

8. TRAVEL WITHING GDR. WE APPRECIATE CONCERNS
EXPRESSED REF A OVER POSSIBLE CONSEQUENCES OF MIXED
SOVIET-GDR PROCESSING AND CONTROL OF CARDS
WITH ALLIED FORCES LICENSE PLATES ON EHLNSTEDT-BERLIN
AUTOBAHN. GUIDELINES PROPOSED REF A, HOWEVER,
WOULD SEVERELY LIMIT TRAVEL POSSIBILITIES, AND WE URGE
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BONN AND DEPARTMENT TO WEIGHT RISKS CAREFULLY BEFORE
ADOPTING THEM. THERE ARE TWO ASPECTS TO PROBLEM:

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FM USMISSION USBERLIN
TO SECSTATE WASHDC 258
AMEMBASSY BONN
INFO AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY
USMISSION NATO
AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 2 OF 2 USBERLIN 2279

A. MIXED PROCESSING AT AUTOBAHN CHECKPOINTS. AT HELMSTEDT END, THIS CAN BE AVOIDED; THERE ARE SEVERAL OTHER POINTS OF ENTRY FOR PERSONNEL BASED OUTSIDE BERLIN WHO WISH TO TRAVEL IN GDR TO DESTINATIONS OTHER THAN BERLIN. FROM BERLIN END, HOWEVER, SITUATION IS MORE COMPLICATED. MOST TRANSIT ROUTES FROM GDR TO WEST BERLIN FUNNEL INTO DREILINDEN. WALTERSDORFER CHAUSSEE CHECKPOINT IS RESTRICTED TO TRAFFIC TO AND FROM SCHOENEFELD AIRPORT, AND ONLY OTHER WEST BERLIN/GDR CROSSING POINT, HEERSTRASSE/STAAKEN, IS USED PRIMARILY FOR TRAFFIC TO AND FROM HAMBURG AND SCANDINAVIA. USE OF STAAKEN WOULD ALL BUT RULE OUT ONE-DAY FAMILY OUTINGS BY CAR TO POTSDAM, CLOSEST POINT OF CULTURAL INTEREST TO BERLIN AND ONLY A SHORT DRIVE VIA DREILINDEN. MOREOVER, THERE IS STRONG POSSIBILITY THAT GDR WILL NOT AUTHORIZE SUCH CIRCUITOUS ROUTE OVER BACK ROADS TO POTSDAM OR PERMIT ENTRY INTO GDR AT STAAKEN FOR VISITS TO PLACES LIKE LEIPZIG OR DRESDEN OR FOR TRANSIT TO POLAND AND CZECHOSLOVAKIA. SITUATION IN CONFIDENTIAL

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THIS REGARD IS NOT CRYSTAL CLEAR, AND EMBASSY BERLIN MAY BE ABLE TO EXPLORE THIS POINT WITH GDR FOREIGN MINISTRY IN DUE COURSE. BUT ASSUMING WE ARE LEFT WITH CHOICE OF DREILINDEN OR LITTLE OR NO TRAVEL BY CAR INTO GDR OUT OF WEST BERLIN, WE BELIEVE IT PREFERABLE AND POSSIBLE TO FIND WAYS TO MINIMIZE CONFUSION FROM FACT THAT AN OCCASIONAL MILITARY-LICENSED CAR GOES INTO GDR PROCESSING LANE RATHER THAN SOVIET LANE AT DREILINDEN. BASICALLY, HOWEVER, THERE SHOULD NOT BE MUCH CONFUSION SINCE POSSESSION OR NON-POSSESSION OF FLAG ORDERS WILL MAKE IT EASY FOR OUR TRAVELLERS TO BE DISTINGUISHED.

B. MIXED USAGE OF PORTIONS OF HELMSTEDT-BERLIN AUTOBAHN PROPER. PROBLEM HERE MAY BE MORE SERIOUS. AS DEPARTMENT SUGGESTS, VOPOS COULD EASILY BEGIN STOPPING MILITARY-LICENSED CARS AT RANDOM, CLAIMING NOT TO KNOW WHICH WERE UNDER SOVIET CONTROL. PROBLEM MAY, HOWEVER, BE UNAVOIDABLE, IF BERLIN PERSONNEL ARE TO BE PERMITTED TO DRIVE TO POINTS SOUTH AND EAST OF BERLIN. EVEN IF EXIT AT STAAKEN PROVES POSSIBLE, TRANSIT ROUTE LEADS ON TO BERLIN RING AND COINCIDES WITH HELMSTEDT-BERLIN ACCESS ROUTE FOR STRETCH OF SOME 10 KILOMETERS. IT WOULD THUS BECOME NECESSARY TO WARN ALL TRAVELERS ON ACCESS ROUTE THAT THERE IS POSSIBILITY OF BEING FLAGGED DOWN BY VOPOS FOR ALLEGED VIOLATIONS ON THIS SEGMENT OF ROUTE. TRAVELERS IN TRANSIT ON ACCESS ROUTE COULD BE INSTRUCTED IN SUCH CASES TO STOP, SHOW FLAG ORDERS TO DEMONSTRATE THEY ARE NOT TRAVELING UNDER GDR CONTROLS, THEN PROCEED. ADVANCE DISCUSSION OF NEW PROCEDURES WITH SOVIETS POINTING OUT ONLY TRAVELERS EXERCISING ACCESS RIGHTS WILL BE PERMITTED ON MAIN PART OF AUTOBAHN LEADING WEST TO HELMSTEDT MIGHT MINIMIZE

RISKS OF HARASSMENT ON SEGMENT
OF BERLIN RING IN JOINT USE BY ACCESS AND PRIVATE
TRAVELERS; SHOULD SUCH HARASSMENT DEVELOP, NON-ACCESS-ROUTE TRAVEL
COULD BE DISCONTINUED. OUR RECOMMENDATION IS THAT PRIVATE
TRAVELERS BE PERMITTED TO EXIT DREILINDEN AND TRAVEL ON
SMALL SEGMENT OF BERLIN RING ALSO USED FOR BERLIN-HELMSTEDT
ACCESS AFTER MISSION HAS BRIEFED SOVIETS ON GROUND RULES
AND TAKEN INTERNAL ADMINISTRATIVE STEPS (FOR EXAMPLE REVISION
OF BRIEFINGS FOR TRAVELERS AT CHECKPOINTS) TO MINIMIZE
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POSSIBLE CONFUSION.

9. PASSPORTS. AS NOTED REF B, MISSION RECOMMENDS THAT
DEPARTMENT ALSO MAKE NECESSARY CHANGES IN LONGSTANDING IN-
STRUCTIONS TO ACCORD WITH NEW TRAVEL GUIDELINES. IN
PARTICULAR, THERE WILL BE NEED, ONCE GUIDELINES AGREED, FOR
CLARIFYING INSTRUCTIONS ON TYPES OF PASSPORTS THAT MAY
OR MAY NOT BE USED. OUR UNDERSTANDING OF PRESENT SITUATION,
AS SET FORTH IN CA-11676 (APRIL 30, 1965), CA-7269 (MARCH 24,
1967) AND CA-10230 (JUNE 30, 1967), IS AS FOLLOWS:

A. HOLDERS OF DIPLOMATIC PASSPORTS MAY NOT VISIT
GDR, EVEN ON FULL-FEE REGULAR PASSPORTS. (THIS POLICY
WAS PARTIALLY MODIFIED RECENTLY BY STATE 272446 WHICH
INFORMED CERTAIN POSTS THAT, AS INTERIM MEASURE, HOLDERS
OF DIPLOMATIC AND OFFICIAL PASSPORTS MIGHT TRAVEL IN
AND THROUGH GDR.)

B. OTHER USG CIVILIAN OFFICIALS AND EMPLOYEES AND
THEIR DEPENDENTS (INCLUDING HOLDERS OF OFFICIAL PASSPORTS)
MAY VISIT GDR ON FULL-FEE REGULAR PASSPORTS, SUBJECT
OF COURSE TO PERMISSION OF EMPLOYING DEPARTMENT OR AGENCY.

C. DEPENDENTS OF MEMBERS OF ARMED FORCES, AS WELL
AS CIVILIAN EMPLOYEES OF ARMED FORCES AND THEIR DEPENDENTS,
MAY ALSO PURCHASE FULL-FEE REGULAR PASSPORTS FOR PRIVATE,
NON-OFFICIAL TRAVEL IN GDR, PROVIDED SUCH TRAVEL IS
AUTHORIZED BY APPROPRIATE MILITARY HEADQUARTERS.

D. IN ADDITION, ALL POSTS ARE INSTRUCTED BY CA-9554 OF
JULY 20, 1968 TO "CANCEL ANY TYPE OF NO-FEE PASSPORT
WHICH SHOWS 'GDR' MARKINGS."

10. MISSION RECOMMENDS THAT NEW DEPARTMENTAL INSTRUCTION
INCLUDE FOLLOWING CHANGES IN ABOVE POLICIES:

A. DOCUMENTATION. ELIMINATE REQUIREMENT THAT HOLDERS
OF DIPLOMATIC, OFFICIAL, AND OTHER NO-FEE PASSPORTS
PURCHASE REGULAR FULL-FEE PASSPORTS FOR USE WHEN TRAVELING
IN AND THROUGH GDR. WITH ESTABLISHMENT OF RELATIONS
WITH GDR, RATIONALE FOR ORIGINAL PROHIBITION OF GDR STAMPS

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IN NO-FEE PASSPORTS DISAPPEARS. IN ADDITION, WE THINK IT LIKELY THAT DIPLOMATIC AND OFFICIAL PASSPORTS AFFORD SOMEWHAT GREATER SECURITY FOR OFFICIALS TRAVELING IN GDR, AND, CONVERSELY, THAT OFFICIALS TRAVELING ON TOURIST PASSPORTS INVITE SUSPICION OF GDR SECURITY OFFICIALS. B. CANCELLATION OF IMPROPERLY STAMPED PASSPORTS. RESCIND CA-9554 OF JULY 20, 1968, SINCE ACCEPTANCE OF GDR STAMPS IN NO-FEE PASSPORTS IS NOW IN MOST CASES PROPER. DEPARTMENT MAY WISH, HOWEVER, TO CONTINUE TO REQUIRE POSTS TO SEEK INSTRUCTIONS ON DISPOSITION OF NO-FEE PASSPORTS IN INSTANCES WHERE THEY ARE IMPROPERLY STAMPED BY GDR OFFICIALS AT CHECKPOINTS WITHIN BERLIN (AS IN RECENT CASE REPORTED USBERLIN 2152). CONTINUED USE OF SUCH PASSPORTS COULD SIGNIFY USG ACCEPTANCE OF GDR "BORDER" CONTROLS INSIDE BERLIN.

11. USE OF SCHOENEFELD AIRPORT. MISSION ALSO BELIEVES CLARIFYING INSTRUCTIONS ON USE OF SCHOENEFELD WOULD BE IN ORDER. CA-11676 OF APRIL 30, 1965, PROHIBITS USG OFFICIALS AND EMPLOYEES AND MEMBERS OF ARMED FORCES, AND DEPENDENTS OF ABOVE, FROM USING SCHOENEFELD FOR ACCESS TO BERLIN, AND ALSO PROHIBITS USG OFFICIALS AND EMPLOYEES FROM USING SCHOENEFELD FOR TRANSIT BETWEEN EAST AND WEST EUROPE. THIS BAN HAS BEEN LIFTED, OF COURSE, FOR PERSONNEL OF EMBASSY BERLIN, AND IN 1970 DEPARTMENT AUTHORIZED PERSONNEL OF EMBASSY WARSAW TO FLY WEST ON FLIGHTS TRANSITING SCHOENEFELD, SINCE VISAS NOT REQUIRED FOR IN-TRANSIT PASSENGERS. DRAFT TRAVEL GUIDELINES WOULD APPEAR TO REMOVE BAN ON SCHOENEFELD ENTIRELY, IN ABSENCE OF SUPPLEMENTARY REGULATIONS FROM "NATIONAL AUTHORITIES."

12. MISSION RECOMMENDS THAT USE OF SCHOENEFELD BE LIMITED TO FOLLOWING INSTANCES, ALWAYS ON UNDERSTANDING THAT ACCEPTANCE OF GDR VISA OR EXIT/ENTRY STAMP AT INTERNAL BERLIN CHECKPOINT MUST BE AVOIDED:

A. FOR PERSONNEL ASSIGNED TO EMBASSY BERLIN ON PERMANENT OR TDY BASIS.

B. FOR PERSONNEL ASSIGNED TO EAST EUROPEAN
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POSTS (1) WHEN TRAVELING TO WESTERN EUROPE AND SIGNIFICANT SAVINGS OF TIME OR MONEY INVOLVED IN TRANSITING SCHOENEFELD; (2) WHEN THEIR DESTINATION IS EAST BERLIN; OR (3) WHEN DESTINATION IS WEST BERLIN AND ALTERNATE ROUTING TO TEGEL/TEMPELHOF IS

NOT FEASIBLE (WHEN ONE ALLOWS FOR GDR ENTRY FORMALITIES AT SCHOENEFLD AND COMPLCATIONS OF GROUND TRAVEL INTO WEST BERLIN, TRAVEL FROM PLACES SUCH AS VIENNA AND COPENHAGEN CAN ACTUALLY BE QUICKER WITH STOP-OVER AND TRANSFER IS FRG THAN BY DIRECT FLIGHT TO SCHOENEFELD).

C. FOR OTHER OFFICIAL USG TRAVELERS WHOSE ITINERARY INCLUDES BOTH BERLIN AND EE DESTINATION OR WHO ARE IN TRANSIT BETWEEN EAST AND WEST EUROPE AND OTHER ROUTINGS ARE NOT FEASIBLE.

D. FOR PERSONNEL ASSIGNED TO USBER OR OTHER COMPONENTS OF US FORCES BERLIN, WHEN DESTINATION IS EASTERN EUROPE AND SIGNIFICANT SAVINGS OF TIME OR MONEY ARE INVOLVED, IF SUCH AUTHORITY GRANTED BY DEPARTMENT, USBER AND USCOB WOULD ISSUE LOCAL REGULATIONS TO CONTROL USAGE OF SCHOENEFELD FLIGHTS.

13. NEED FOR AMENDMENTS TO MILITARY REGULATIONS. WITH ADOPTION OF TRAVEL GUIDELINES, CERTAIN THEATER REGULATIONS WILL ALSO NEED TO BE REVIEWED. FOR EXAMPLE:

A. USAREUR/USAFE REGULATIONS PROHIBIT TRAVEL INTO GDR BY MILITARY PERSONNEL, DOD CIVILIAN EMPLOYEES AND DEPENDENTS OF BOTH, IN USAREUR-REGISTERED PRIVATE VEHICLES ON ANY ROUTE OTHER THAN HELMSTEDT-BERLIN AUTOBAHN. THIS WILL NEED TO BE AMENDED BEFORE SUCH PERSONS MAY UTILIZE NEW TRAVEL AUTHORITY.

B. PERSONS USING HELMSTEDT AUTOBAHN OR DUTY TRAINS MAY NOT USE FOR IDENTIFICATION A PASSPORT CONTAINING GDR VISAS. THE RELATIVELY FEW NON-OFFICIALS WHO ARE AUTHORIZED TO USE ACCESS ROUTES COMPLY BY PURCHASING SECOND FULL-FEE PASSPORT ISSUED UNDER CONFIDENTIAL

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AUTHORITY OF CA-4849 OF AUGUST 29, 1969. SIMPLEST WAY TO AVOID SECOND-PASSPORT REQUIREMENT FOR HOLDERS OF DIPLOMATIC, OFFICIAL, AND OTHER NO-FEE PASSPORTS IS TO SWITCH OVER TO SYSTEM OF USING ONLY MILITARY ID CARDS, RATHER THAN PASSPORTS, FOR IDENTIFICATION ON ACCESS ROUTES, AND WE RECOMMEND THAT THIS PRACTICE BE FOLLOWED HENCEFORTH.SELIGMANN

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